	Jukka S. Rannila	OPINION	1 (24)
	www.jukkarannila.fi	12 December 2017	Public / WWW
1 2 3 4 5 6 7	TO: Unit 01 – Coordination Directorate-General for Employment, Social Affair European Commission		
8 9	European Labour Authority / Inception Impact	Assessment	
10 11 12 13	First of all, a lot of thanks to Directorate-General f (DG EMPL / Unit.01) for organising this importan		and Inclusion
13 14 15	This opinion represents an opinion of an individua	l citizen, not any legal entity.	
16 17 18 19 20	This opinion does not contain: – any business secrets – any trade secrets – any confidential information.		
21 22 23 24	This opinion is public. PDF file of this opinion can be added to a relevant	web page.	
25 26 27 28 29	Annex 1 holds information about previous consult Annex 2 holds information about disclaimers and o		level.
30 31 32 33	Best Regards,		
34 35 36	Jukka S. Rannila citizen of Finland		
37 38 39	signed electronically		
40 41	[Continues on the next page]		

Jukka S. Rannila	OPINION	2 (24)
www.jukkarannila.fi	12 December 2017	Public / WWW

42	About previous consultations and opinions
43	
44 45	Annex 1 holds information about previous consultations and my previous opinions.
46	Here we can note that I have repeated the same issues based on previous consultations. Different
47 48	units of the European Commission already know something about my previous opinions.
49	Previous consultation / European Social Security Number / Reference: Ares(2017)5862503
50	
51 52	Here we can note especially previous consultation about the European Social Security Number.
53	EN: Opinion 119: European Social Security Number
54	http://www.jukkarannila.fi/lausunnot.html#nro 119
55	
56	This opinion highlights some issues mentioned based on previous consultation about the European
57	Social Security Number.
58	
59 60	Note: Responsible unit for the previous consultation was Unit D2 (Social security coordination).
61	
62	
63	
64	Two parts of this opinion / European Social Security Number / European Labour Authority
65	
66	This opinion has two parts.
67	(1) First part is especially about the European Labour Authority.
68	(2) Second part repeats some issues about the European Social Security Number.
69	
70	[Continues on the next page]

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12 December 2017

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3 (24)

71

72 First Part: About the European Labour Authority 73

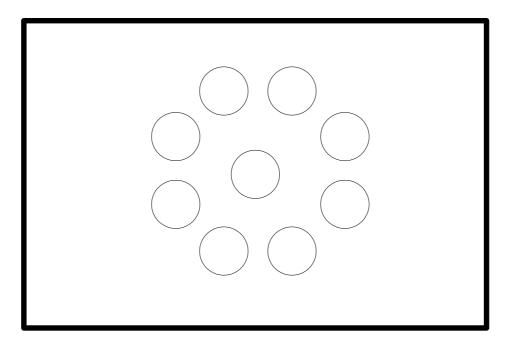
74 **Problem 1: fragmented cooperation arrangements at the EU level**

76 Here we can note that in many cases there can no connections (0) between different systems in an

77 **organisation**. In reality this means that different users has to add same data to different systems.

78

75

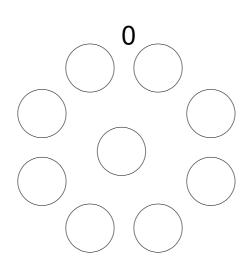


79 80

80 Here we can note that in many cases there can no connections (0) between different systems which

81 are provided **by different organisations**.

82



83 84

85 Next option is complex network of system-to-system connections. Complex connections can be

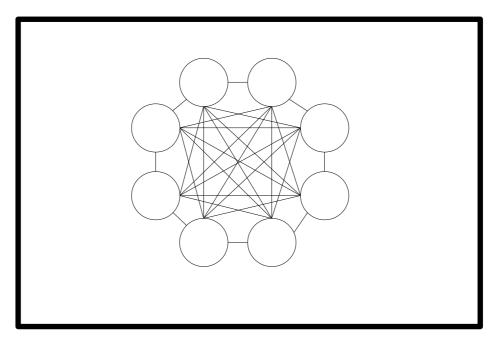
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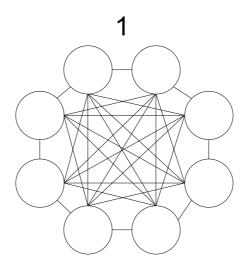
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12 December 2017

Public / WWW

86 naturally in an organisation or between different organisations87





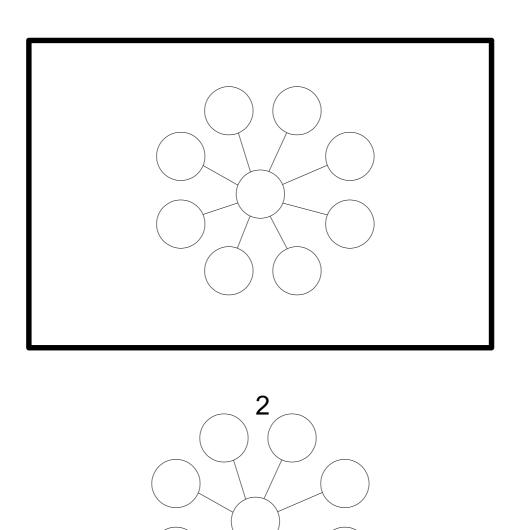
88 89

- 92 Next option is one central system with connections to different (sub)systems. Problem with this
- 93 option are different defects in the central system which means problems with dependent systems.
- 94

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12 December 2017

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95 96

- 99 Here we can note that European Labour Authority could be the provider of a central system.
- 100
- 101 One option is cooperation between some central systems (S1 \leftrightarrow S1) which have connections to
- 102 some other systems.
- 103

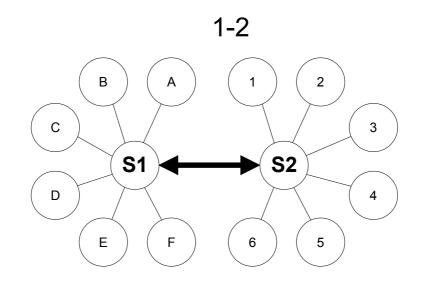
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6 (24)

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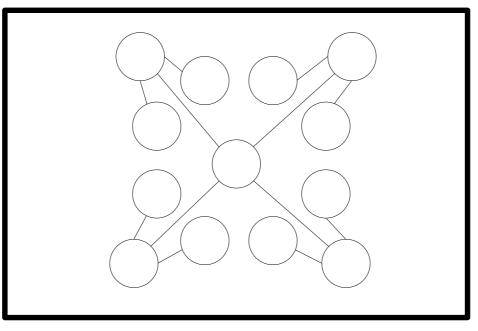
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104 105

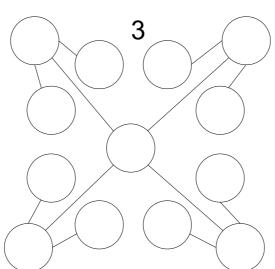
- 106 Next option is some hierarchy between systems. There could be a central system but it does not
- 107 have connections to all other system. This means different subsystems which then can have
- 108 connection between other systems.



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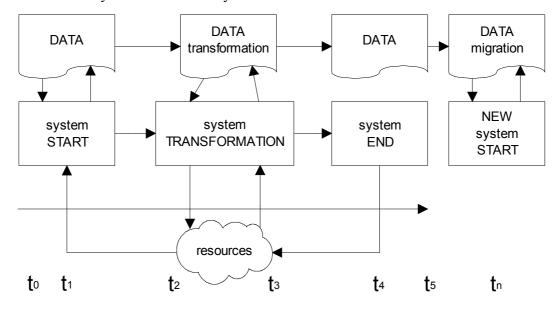
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Public / WWW

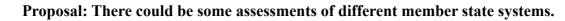


- 111
 112
 113 Proposal: There could be some assessments about hierarchy between different systems.
 114
 115 Note: Second part (2) of this consultations gives some ideas about hierarchy
 116 between different (sub)systems on the European Union level.
 117
 118 Here we can note that hierarchy between different systems means less complex system-to-system
 119 connections.
- 119 connection

121 Next issue is lifetime for different systems which can handle data. The problem is naturally transfer 122 of data from one old system to one new system.

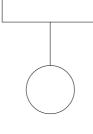


123 124 125



Jukka S. Rannila	OPINION	8 (24)
<u>www.jukkarannila.fi</u>	12 December 2017	Public / WWW

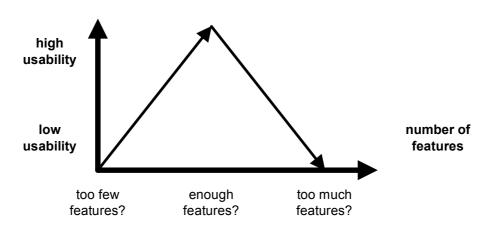
126	
127	Proposal: There could be some work for consolidating different systems based on
128	lifetime of different systems.
129	
130	Note: Lifetime of different systems varies.
131	Note: Possibly it is not possible to consolidate all possible systems at the same
132	time.
133	
134	Proposal: There could be some timetable for consolidating different systems.
135	
136	Problem 2: Insufficient/inadequate capacity of competent national authorities to cooperate
137	· · ·



1

138 139

- 140 Here we can note that different systems provide one or more displays/interfaces.
- 141
- 142 The problem with one display/interface is the number of features. There may be too few features or
- 143 too much features in one display/interface. We need enough features!



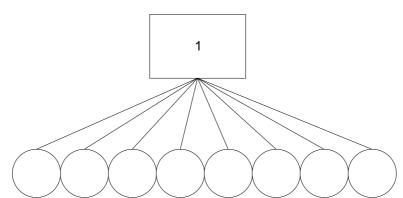
- 146 Naturally there should be several displays/interfaces since there are different stakeholders using
- 147 different systems.
- 148

9 (24)

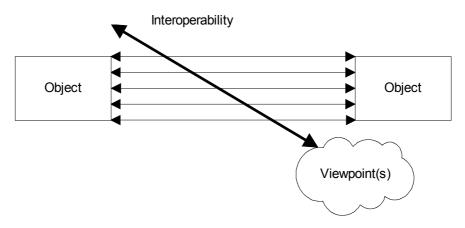
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12 December 2017

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149	
150	
151	Proposal: There could be a serious assessment of needed interfaces when using
152	different displays/interfaces.
153	
154	Proposal: There could be a serious assessment of current displays/interfaces.
155	
156	Proposal: There could be some work for creating several displays/interfaces for
157	different stakeholders.
158	
159	Opinion: Different displays/interfaces should implement only needed features –
160	not too much or too few features!
161	
162	Proposal: Different displays/interfaces could take care of linguistic complexity.
163	
164	Problem 3: Insufficient access to and sharing of information
165	



- 166 167
- 168 Here we can not different viewpoints when creating cooperation between information systems. In
- reality assessing different viewpoints means some actual time and actual efforts by different
- 170 stakeholders.
- 171

Jukka S. Rannila	OPINION	10 (24)
www.jukkarannila.fi	12 December 2017	Public / WWW

172	Proposal: There could some serious efforts to gather together all needed viewpoints.
173	
174	Proposal: Based on different viewpoints it could be easier to create different
175	information services.
176	
177	Note: Some viewpoints may mean creating different displays/interfaces, cf.
178	previous problem.
179	
180	An example for cooperation: Web feeds (RSS and Atom)
181	



I have advocated usage of web feeds ¹ on several previous opinion documents. Actually there are 184 two standards for web feeds: RSS ^{2 3} and Atom ^{4 5 6}. 185 186 187 Proposal: Web feeds (RSS and/or Atom) could be advocated when developing different 188 informations systems (EU / Member states). 189 Proposal: Web feeds (RSS and/or Atom) should be used extensively for providing (real-190 191 time) information for different stakeholder(s) (communities). 192 193 Proposal: There can be different web feeds (RSS and/or Atom) for different stakeholder(s) - having just one web feed (RSS and/or Atom) may not be a feasible 194 195 solution. 196 197 Proposal: Several web feeds (RSS and/or Atom) can be based on different viewpoints. 198 199 It can be easier to create web feeds in different information systems since web feeds enable 200 connections without direct system-to-system connections. 201 202 It can be noted, that different back-office systems (with a wide variety of different technologies) can 203 implement RSS standards, and these RSS feeds can be used in the front-office systems. With this

kind solutions front-office systems dont need direct system-to-system communications with back-

205 206

204

office systems.

182 183

- 1 <u>https://en.wikipedia.org/wiki/Web_feed</u>
- 2 http://www.rssboard.org/rss-specification, RSS 2.0 Specification
- 3 https://en.wikipedia.org/wiki/RSS, Wikipedia / RSS
- 4 https://en.wikipedia.org/wiki/Atom_(standard), Wikipedia / Atom (standard)
- 5 <u>https://tools.ietf.org/html/rfc4287</u>, The Atom Syndication Format
- 6 <u>https://tools.ietf.org/html/rfc5023</u>, The Atom Publishing Protocol

Jukka S. Rannila	OPINION	11 (24)
www.jukkarannila.fi	12 December 2017	Public / WWW

207	
208	Second Part: Repetition some issues based on the previous consultation: European Social
209	Security Number
210	•
211	Policy option 3 (Introducing a European format for Social Security Numbers)
212	
213	The Finnish case
214	
215	In Finland we have Personal Identity Code (Finnish: henkilötunnus (HETU), Swedish:
216	personbeteckning). In Finland Population Register Centre takes care of ⁷ the Personal Identity Code.
217	
218	An example for Personal Identity Code could following. Format is DDMMYYCZZZQ:
219	
220	DDMMYY: date of birth – day, month and year with two digits
221	C: century sign
222	ZZZ the individual number
223	Q: control character (checksum)
224	
225	An example could be following: 311280-888Y .
226	
227	One way for issuing European format for Social Security Numbers could use both European Union
228	prefix and member state prefix. The Finnish example (previous example for Personal Identity Code)
229	could be following:
230	
231	EU-FI-311280-888Y
232	
233	Naturally some stakeholders (e.g. some stakeholders in European Economic Area (EEA) members
234	and Switzerland) can resist the "EU" prefix. The Finnish example (previous example for Personal
235	Identity Code) could be following:
236	
237	FI-311280-888Y
238	
239	Naturally a compromise could be "E" (Europe) prefix: The Finnish example (previous example for
240	Personal Identity Code) could be following:
241	
242	E-FI-311280-888Y
243	
244	Policy option 4 (Introducing a European Social Security Number)
245	
246	Introducing a European Social Security Number could take care for some problems with national
247	social security number. I propose that European Social Security Number could user long format for
248	date of birth. The Finnish example (previous example for Personal Identity Code) the date of birth
249	would mean following part for European Social Security Number.
250	

7 <u>http://vrk.fi/en/personal-identity-code1</u>, Personal identity code – Population Register Centre

Jukka S. Rannila	OPINION	12 (24)
www.jukkarannila.fi	12 December 2017	Public / WWW

251	31121980	
252		
253	Day, Month, Year – long for	rmat
254		
255	There have been some problems in Finland when w	ve have that short format date (DDMMYY) for
256	Personal Identity Code.	
257		
258	The next step for European Social Security Number	r could be creation of the suffix for European
259	Social Security Number. For example the suffix con	uld be six alphanumerical marks.
260		
261	31121980-123ABC	
262		
263	Then we could have following three options for Eu	ropean Social Security Number:
264		
265	EU-FI-31121980-123ABC	"EU" for European Union
266		
267	E-FI-31121980-123ABC	"E" for Europe
268		
269	FI-31121980-123ABC	Only (member) state suffix
270		
271	Conclusion about the European prefix (EU / E /	only member state prefix)
272		
273	There can be new member states (more than 28). (
274	leaving the European Union. We have to notice that	-
275	outside of the European Union. Based on that comp	blexity the prefix could be "E".
276	Duanagal. May be the passible European	nuctive could be just "E"
277	Proposal: May be the possible European	prenx could be just "E".
278 279	The European prefix could be just "E" since some	new states may later join the European Union
279	The European prenx could be just E. Since some	new states may later join the European Onion.
280 281	The prefix could be just "E" and then the prefix cou	ild be the same even though some states can
281	later join the European Union.	the be the same even though some states can
282	later join the European Onion.	
285	Note: Naturally there can be other conclu	isions and only member state prefixes are
285	used.	isions and only member state prenkes are
286	useu	
287	More and more identifiers (ID)	
288		
289	In the previous consultations there has been discuss	sion about different identifiers (ID) in the
290	different systems. It can be noted from the previous	
291	identifiers (ID) for different levels. On the Europea	1 /
292	(ID), e.g. following:	
293		
294		
295		

	<u>www.jukkarannila.fi</u>	12 December 2017	Public / WWW
296	* global identifiers (ID)		
297	* EU-wide identifiers (ID)))	
298	* general member state ic		
299	* several identifiers (ID)		
300		in momoor states.	
301	Proposal: There could be a system	tematic review of different identifiers ((ID).
302	1 7		()
303	It can be noted, that some member states	s (EU) are federations, and different fede	eral states can have
304	their own identifiers (ID).		
305			
306	Examples of these identifiers are follow	ing:	
307			
308	1) Facebook ID for an individual	-	
309	2) Facebook ID for the individua	1	
310	3) Data Universal Numbering Sy		
311	4) Reuters instruments codes (RI		
312	,	idual citizens in the European Union mer	
313	ý 3	ompany in an European Union member s	
314	7) Value added tax code for a con	mpany in an European Union member st	ate.
315			$(\mathbf{D}, \mathbf{U}, \mathbf{N}, \mathbf{C})$
316		IDs, Data Universal Numbering System	
317 318		y, that persons and/or communities can us	se or even demand
318	of using IDs from privately owned infor	mation systems.	
320	More new identifiers (ID)?		
321	More new identifiers (ID).		
322	The current reality is that there will be a	more and more IDs, since digitalisation of	of different areas
323	will result new IDs and/or combination	· •	i uniorent ureus
324			
325	The creation YET another public ID is n	not always organised by the European Ur	tion, and in some
326		states) just have to accept the reality of	
327	-	IDs are the norm. The Reuters Instrument	
328		n, and some of current private IDs might	
329		nonopolies can be assessed by the Compo	
330	General, and it will be interesting to see	possible new cases related to private ID	S.
331			
222	FU wide level?		

13 (24)

EU-wide level?

Jukka S. Rannila

- I have noted several times that different member state systems (MSS) can interlinked in many ways.
 - This means that co-operation with European Union systems means a lot of work. This leads to the
 - question of a European Contact Point (EUCP) for different member state systems (MSS).
 - Naturally there could be direct contacts between different member state systems (MSS) and
 - European Union Contact Point (EUCP). This option (MSS \leftrightarrow EUCP) could mean very large
 - number of different member state system. Based on 28 member state systems there could be

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OPINION

12 December 2017

Public / WWW

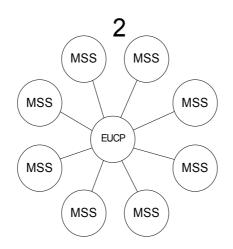
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341 hundreds of connections:

- 342
- 343 $28 \ge 10 = 280 \text{ MSS} \leftrightarrow 1 \text{ EUCP}$ 344 $28 \ge 20 = 560 \text{ MSS} \leftrightarrow 1 \text{ EUCP}$
- $345 \qquad 28 \times 30 = 840 \text{ MSS} \leftrightarrow 1 \text{ EUCP}$
- 346

Here we can note that there can be hierarchy between different system (EU \leftrightarrow member states) and there can be member state contact points (MCP). Then there can be some hierarchy between different systems. (EU \leftrightarrow EUCP \leftrightarrow MSCP \leftrightarrow MSS \leftrightarrow Member state). There are unique situations with member state systems in member states. Therefore member state contact points (MCP) can

- 351 reduce the complexity with European Union contact point (EUCP)
- 352
- 353 Based on those large numbers connecting (MSS \leftrightarrow EUCP) member state system I have to conclude
- that there should be member state contact points (EUCP \leftrightarrow MSCP \leftrightarrow MSS).
- 355



356 357

MSS = Member State System, EUCP = European Contact Point

In the current situation, European Union member states (and some co-operation states) have their
own internal IDs for several information systems. Also, the members states organised as a
federation have their own internal problems with state-level IDs.

362

Based on those calculations there could be a lot of direct connections to the European contact point.
 Number of those connections can be overwhelming. The situation between member states can vary
 in many ways. So there can different and unique systems between member states.

366

On the other hand, there are some working examples of joined or federated EU-wide registers.
 However, the amount of administration and needed legally binding agreements is considerable.

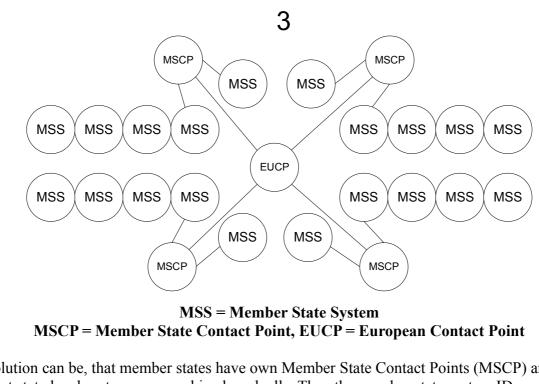
- 369
 370 Proposal : There could be one information system (member state contact point, MSCP)
 - 371 on member state level.372

15 (24)

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12 December 2017

Public / WWW



377	The solution can be, that member states have own Member State Contact Points (MSCP) and
378	different state level systems are combined gradually. Then the member state system IDs can be used
379	in the European Contact Point (EUCP).
380	

Based on those large numbers connecting (MSS \leftrightarrow EUCP) member state system I have to conclude that there should be member state contact points (EUCP \leftrightarrow MSCP \leftrightarrow MSS).

383

389

398

373 374

375

376

Here we can note that there can be hierarchy between different system (EU ↔ member states) and
there can be member state contact points (MCP). Then there can be some hierarchy between
different systems. (EU ↔ EUCP ↔ MSCP ↔ MSS ↔ Member state). There are unique situations
with member state systems in member states. Therefore member state contact points (MCP) can
reduce the complexity with European Union contact point (EUCP).

390 Proposal: Different member state systems could be consolidated based on limited 391 number system-to-system connections. 392

- 393 Proposal: There could be some time frames for consolidating different member state
 394 systems (MSS) with member state contact points (MSCP).
 395
- 396Proposal: There could be some time frames for consolidating member state contact397points (MSCP) with the European Union contact point (EUCP).
- Proposal: One information system (member state contact point, MSCP) on member
 state level could handle system-to-system connections with the European Union level
 (European contact point).

	Jukka S. Ran	nila		OPINION			16 (2	24)
	www.jukkara	annila.fi		12 December	2017]	Public / WWV	W
402	D				•			

403 Proposal: There could be some serious work for developing a standardised member state contact point (MSCP). 404 405

406 Proposal: After developing a standardised member state contact point (MSCP) different member states could consolidate their systems (MSS \leftrightarrow MSCP). 407

409 **Proposal: European Union contact point (EUCP) and member state contact points** 410 (MSCP) could then handle cooperation (EUCP ↔ MSCP ↔ MSS) on the European 411 Union level.

412

408

413 Naturally we have to note that developing a standardised member state contact point (MSCP) means 414 more work. On the other hand a standardised member state contact point (MSCP) could handle cooperation (EUCP \leftrightarrow MSCP \leftrightarrow MSS) based on unique situations in member states. Some member 415 416 states may have more systems than other member states. We have to note that there are different

- 417 systems based on several technological solutions.
- 418

419 About different standards

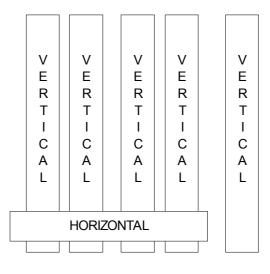
420

421 I have proposed several times to use *open horizontal standards* when developing different

- 422 information system.
- 423

424 Favouring open standards / Favouring horizontal standards

425



HORIZONTAL

426 427

428 There are differences between horizontal and vertical standards. A simple example is naturally

429 email solutions. There are several vertical standards when creating technically email solutions. Then

Jukka S. Rannila	OPINION	17 (24)
<u>www.jukkarannila.fi</u>	12 December 2017	Public / WWW

430 431	there are horizontal standards which enable sending messages between technically different email solutions.
432	
433	Proposal: There could be assessment of vertical and horizontal standards.
434	
435	Proposal: Using horizontal standards could be favoured when creating different
436	information systems on the European Union level.
437	
438	Horizontal standards enables technological solutions which can work together. Horizontal standards
439	hides different complexities in information systems.
440	
441	Opinion: The number of redundant standardisation efforts should be minimal.
442	
443	Proposal: There could be separation of horizontal standards and vertical standards.
444	
445	Proposal: There could be different standardisation efforts to horizontal standards and
446	vertical standards.
447	
448	Personally I have advocated using different horizontal standards. For example email standards
449	(horizontal) are implemented with very different technologies (vertical).
450	
451	Here we can note some problems:
452	
453	
454	• some systems are based on de-facto standards
455 456	 some systems are based on de-jure standards there can be confrontations between de feate and de jure standards
450 457	 there can be confrontations between de-facto and de-jure standards there can be a monopoly situation in some domain
457	 there can be a monopoly situation in some domain some standards may inhibit possible actions of some stakeholders
458 459	 some standards may inhibit possible actions of some stakeholders there can be a standard war on some domains
460	 standards have different life-cycles
461	 systems have different life-cycles
462	 there can be mismatches between different life-cycles
463	 there can be failed standards
464	 there can be deprecated standards.
465	there can be deprécated standards.
466	It is quite normal situation in the information technology field that there are competing standards
467	for some application field. Therefore there are all the time ongoing "standards wars" or "format
468	wars". The information technology standards tend to be interrelated and one "standards war" or
469	"format war" can lead to another similar situation.
470	
471	I have advocated open standards even though in some cases open standards are not de facto
472	standards. In practice public sector has very important role, when some standards are competing in
473	the market place. Because public sector has a considerable power when buying/developing

475 the market place. Because public sector has a considerable power when buying/developing474 information systems and therefore public sector can sometimes direct markets to certain standards.

Jukka S. Rannila	OPINION	18 (24)
www.jukkarannila.fi	12 December 2017	Public / WWW

475	Therefore there should be serious vigilance when assessing different standards and "standards" in
476	some application fields.
477	
478	Needs for standardisation?
479	
480	After this consultation there could be some serious work for assessing different needs for
481	standardisation. I have advocated open horizontal standards when giving opinions to different
482	stakeholders.
483	
484	More technical consultations?
485	
486	Based on answers (consultation generally) there could be more technically oriented consultations.
487	Previously mentioned issues (this opinion) could be detailed for new technically oriented
488	consultations.
489	
490	Proposal: More technically oriented consultations could be organised after this
491	consultation.
492	
493	For example different technical standards could be assessed carefully.
494	
495	
496	
497	Good luck!!!
498	
499	This opinion is quite limited. Hopefully there are other constructive ideas presented in other
500	opinions. This remains to be seen.
501	
502	
503	[Continues on the next page]
504	

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505		ANNEX 1	
506 507 508 509 510	My opinions to the previous and relevant by the European Commission. General pa http://www.jukkarannila.fi/lausunnot.html	ge to all consultations – both in Engl	, .
511 512 513 514	My opinions to the previous and relevant by the European Commission.	consultations – there consultations w	vere mostly organised
515 516 517	EN: Opinion 1: Review of the rules on acc http://www.jukkarannila.fi/lausunnot.html		
518 519 520	EN: Opinion 2: Schools for the 21st Centu http://www.jukkarannila.fi/lausunnot.html	5	
521 522 523 524	EN: Opinion 3: The future of pharmaceuti Safe and Innovative medicines <u>http://www.jukkarannila.fi/lausunnot.html</u>	-	ing Europe a Hub for
525 526 527	EN: Opinion 5: Consumer Scoreboard, Qu http://www.jukkarannila.fi/lausunnot.html		
528 529 530	EN: Opinion 6: Consultation on a Code of <u>http://www.jukkarannila.fi/lausunnot.html</u>	1	25
531 532 533	EN: Opinion 8: European Interoperability http://www.jukkarannila.fi/lausunnot.html		
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	Jukka S. Rannila	OPINION	20 (24)
	<u>www.jukkarannila.fi</u>	12 December 2017	Public / WWW
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552 553 554 555	EN: Opinion 21: Opinion about the Eu <u>http://www.jukkarannila.fi/lausunnot.l</u>	uropean Interoperability Strategy proposal ntml#nro_21	
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559 560 561	EN: Opinion 27: Public Consultation http://www.jukkarannila.fi/lausunnot.l	on the Modernisation of EU Public Procur ntml#nro_27	rement Policy
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Jukka S. Rannila	OPINION	21 (24)
<u>www.jukkarannila.fi</u>	12 December 2017	Public / WWW

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599	http://www.jukkarannila.fi/lausunnot.html#nro_44				
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	Jukka S. Rannila	OPINION	22 (24)			
	<u>www.jukkarannila.fi</u>	12 December 2017	Public / WWW			
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www.jukkarannila.fi

OPINION

12 December 2017

Public / WWW

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- My opinions to the previous and relevant consultations there consultations were mostly organised
 by the European Commission. General page to all consultations both in English and in Finnish:
 http://www.jukkarannila.fi/lausunnot.html
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OPINION

24 (24)

12 December 2017

Public / WWW

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