

1

2 TO:

3 European Commission

4

5 **Reference: COM(2020) 767 final, 2020/0340 (COD)**

6

7 First of all, a lot of thanks to European Commission for organising this important consultation.

8

9 This opinion represents an opinion of an individual citizen, not any legal entity.

10

11 This opinion does not contain:

12 – any business secrets

13 – any trade secrets

14 – any confidential information.

15

16 This opinion is public.

17 PDF file of this opinion can be added to a relevant web page.

18

19 Annex 1 holds information about previous consultations at the European Union level.

20 Annex 2 holds information about copyright, licence and disclaimers.

21

22

23

24 Best Regards,

25

26

27

28 Jukka S. Rannila

29 citizen of Finland

30

31 signed electronically

32

33

34 [Continues on the next page]

35

36

About previous consultations / Repeating several issues

38

39 Annex 1 holds information about previous consultations. I have repeated the same issues several
40 times and previous consultation documents can be assessed critically. Different units of the
41 European Commission already know something about my previous opinions.

42

Highlighting only some issues

44

45 This opinion does not handle all issues which are mentioned on the consultation document. I have
46 presented different issues to different units of the European Commission. Generally speaking many
47 proposals are already implemented and therefore I don't present all possible issues based on this
48 consultation.

49

**Consultation document is technologically neutral and does not mentioning any company
names**

52

53 It is fully understandable that the consultation document is technologically neutral. It is also fully
54 understandable that the consultation document does not mention specific company names.

55

Previous opinion related to this consultation

57

58 I gave following opinion when the roadmap of this consultation was assessed.

59

**EN: Opinion 165: Legislative framework for the governance of common European
data spaces**

http://www.jukkarannila.fi/lausunnot.html#nro_165

63

Some issues based on the proposed legislation

65

66 Article 8 of the proposed legislation contains following text.

67

Article 8

69

Single information point

70

71 (1) Member States shall ensure that all relevant information concerning the application of
72 Articles 5 and 6 is available through a single information point.

73

74 (2) The single information point shall receive requests for the re-use of the categories of data
75 referred to in Article 3 (1) and shall transmit them to the competent public sector bodies, or
76 the competent bodies referred to in Article 7 (1), where relevant. The single information
77 point shall make available by electronic means a register of available data resources
78 containing relevant information describing the nature of available data.

79

80 I have advocated several times single information points for member state information systems and

81 European Union single information point. Proposed legislation proposes single information points.

82

83 Article 11 of the proposed legislation contains following text.

84

85 **Article 11**

86 Conditions for providing data sharing services

87 (4)

88 the provider shall facilitate the exchange of the data in the format in which it receives it from
89 the data holder and shall convert the data into specific formats only to enhance
90 interoperability within and across sectors or if requested by the data user or where mandated
91 by Union law or to ensure harmonisation with international or European data standards;

92

93 I have highlighted differences between vertical standards and horizontal standards when
94 standardising information systems. **I repeat that opinion.**

95

96 I have presented web feeds (RSS and Atom) as an example of horizontal standard. **I repeat that**
97 **opinion.**

98

99 Article 27 of the proposed legislation contains following text.

100

101 **Article 27**

102 Tasks of the Board

103

104 (d)

105 to assist the Commission in enhancing the interoperability of data as well as data
106 sharing services between different sectors and domains, building on existing
107 European, international or national standards;

108

109 Here I note that proposed European Data Innovation Board can handle very technical issues.

110

111 **Opinion: European Data Innovation Board could propose very technical consultations**
112 **about different technical standards.**

113

114 Here I note that different standards can be very technical and detailed.

115

116 **Opinion: European Commission could organise consultations (Have your say) for**
117 **assessing technical standards.**

118

119

120

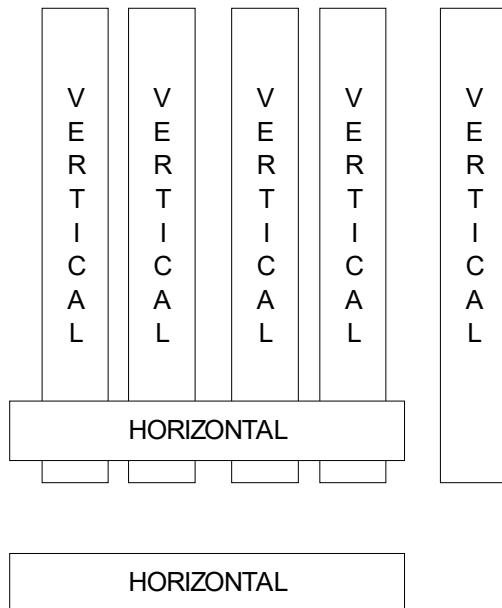
121

122 **Repetition of previous opinions**

123

124 **Favouring horizontal standards**

125



HORIZONTAL

126
127

128 There are differences between horizontal and vertical standards. A simple example is naturally
129 email solutions. There are several vertical standards when creating technically email solutions. Then
130 there are horizontal standards which enable sending messages between technically different email
131 solutions.

132

133 **Proposal: There could be assessment of vertical and horizontal standards.**

134

135 **Proposal: Using horizontal standards could be favoured when creating different**
136 **information systems on the European Union level.**

137

138 Horizontal standards enables technological solutions which can work together. Horizontal standards
139 hides different complexities in information systems.

140

141 **Opinion: The number of redundant standardisation efforts should be minimal.**

142

143 **Proposal: There could be separation of horizontal standards and vertical standards.**

144

145 **Proposal: There could be different standardisation efforts to horizontal standards and**
146 **vertical standards.**

147

148 Personally I have advocated using different horizontal standards. For example email standards
149 (horizontal) are implemented with very different technologies (vertical).

150

151

152 Here we can note some problems:

153

- 154 • some systems are based on **de-facto** standards
155 • some systems are based on **de-jure** standards
156 • there can be confrontations between **de-facto** and **de-jure** standards
157 • there can be a monopoly situation in some domain
158 • some standards may inhibit possible actions of some stakeholders
159 • there can be a standard war on some domains
160 • standards have different life-cycles
161 • systems have different life-cycles
162 • there can be mismatches between different life-cycles
163 • there can be failed standards
164 • there can be deprecated standards.

165
166 It is quite normal situation in the information technology field that there are competing standards
167 for some application field. Therefore there are all the time ongoing “standards wars” or “format
168 wars”. The information technology standards tend to be interrelated and one “standards war” or
169 “format war” can lead to another similar situation.

170
171 I have advocated open standards even though in some cases open standards are not de facto
172 standards. In practice public sector has very important role, when some standards are competing in
173 the market place. Because public sector has a considerable power when buying/developing
174 information systems and therefore public sector can sometimes direct markets to certain standards.
175 Therefore there should be serious vigilance when assessing different standards and “standards” in
176 some application fields.

177
178 There are different standards setting organisations on the information technology field. One list¹ of
179 these standards setting organisations is provided by ConsortiumInfo.org.

180
181 One warning can be said about standards setting organisations. All standards setting organisations
182 are not successes based on several factors and there can be irrelevant standards setting
183 organisations. Market situation on different vehicle markets varies a lot based on different factors.

184
185 **Proposal: Current standardisation (e.g. list provided by ConsortiumInfo.org) efforts by**
186 **different standard setting organisations could be assessed carefully.**

187
188 Personally I have advocated using different horizontal standards. For example email standards
189 (horizontal) are implemented with very different technologies (vertical).

190
191 **Proposal: Governments should especially concentrate on horizontal standards.**

192
193 **Proposal: Some government agencies could apply for memberships of different**
194 **standard setting organisations which develop especially horizontal standards.**

195
196 **Proposal: Government agencies should not be passive by-standers when different**
197 **horizontal standards are developed.**

1 Standard Setting Organizations and Standards List, www.consortiuminfo.org/links/linksall.php

198

199 **Proposal: Government agencies could financially support development of horizontal**
200 **standards.**

201

202 **Proposal: There could some guidance for using open horizontal standards on different**
203 **application fields.**

204

205

206

207 **An example for cooperation: Web feeds (RSS and Atom)**



208

209

210

211

I have advocated usage of web feeds² on several previous opinion documents. Actually there are two standards for web feeds: RSS^{3 4} and Atom^{5 6 7}.

212

213 **Proposal: Web feeds (RSS and/or Atom) could be advocated when developing different**
214 **informations systems.**

215

216 **Proposal: Web feeds (RSS and/or Atom) should be used extensively for providing (real-**
217 **time) information for different stakeholder(s) (communities).**

218

219 **Proposal: There can be different web feeds (RSS and/or Atom) for different**
220 **stakeholder(s) – having just one web feed (RSS and/or Atom) may not be a feasible**
221 **solution.**

222

223 **Proposal: Several web feeds (RSS and/or Atom) can be based on different viewpoints.**

224

225 It can be easier to create web feeds in different information systems since web feeds enable
226 connections without direct system-to-system connections.

227

228

229

230

231

It can be noted, that different back-office systems (with a wide variety of different technologies) can implement RSS standards, and these RSS feeds can be used in the front-office systems. With this kind solutions front-office systems don't need direct system-to-system communications with back-office systems.

2 https://en.wikipedia.org/wiki/Web_feed

3 <http://www.rssboard.org/rss-specification>, RSS 2.0 Specification

4 <https://en.wikipedia.org/wiki/RSS>, Wikipedia / RSS

5 [https://en.wikipedia.org/wiki/Atom_\(standard\)](https://en.wikipedia.org/wiki/Atom_(standard)), Wikipedia / Atom (standard)

6 <https://tools.ietf.org/html/rfc4287>, The Atom Syndication Format

7 <https://tools.ietf.org/html/rfc5023>, The Atom Publishing Protocol

232

233

234

235

236 My opinions to the previous and relevant consultations – there consultations were mostly organised
237 by the European Commission. General page to all consultations – both in English and in Finnish:
238 <http://www.jukkarannila.fi/lausunnot.html>

239

240

241 My opinions to the previous and relevant consultations – there consultations were mostly organised
242 by the European Commission.

243

244 EN: Opinion 1: Review of the rules on access to documents

245 http://www.jukkarannila.fi/lausunnot.html#nro_1

246

247 EN: Opinion 2: Schools for the 21st Century

248 http://www.jukkarannila.fi/lausunnot.html#nro_2

249

250 EN: Opinion 3: The future of pharmaceuticals for Human use in Europe- making Europe a Hub for
251 Safe and Innovative medicines

252 http://www.jukkarannila.fi/lausunnot.html#nro_3

253

254 EN: Opinion 5: Consumer Scoreboard, Questionnaire for stakeholders

255 http://www.jukkarannila.fi/lausunnot.html#nro_5

256

257 EN: Opinion 6: Consultation on a Code of Conduct for Interest Representatives

258 http://www.jukkarannila.fi/lausunnot.html#nro_6

259

260 EN: Opinion 8: European Interoperability Framework, version 2, draft

261 http://www.jukkarannila.fi/lausunnot.html#nro_8

262

263 EN: Opinion 9: CAMSS: Common Assessment Method for Standards and Specifications, CAMSS
264 proposal for comments

265 http://www.jukkarannila.fi/lausunnot.html#nro_9

266

267 EN: Opinion 15: Collective Redress

268 http://www.jukkarannila.fi/lausunnot.html#nro_15

269

270 EN: Opinion 17: Opinion to Antitrust Case No. COMP/C-3/39.530

271 http://www.jukkarannila.fi/lausunnot.html#nro_17

272

273 EN: Opinion 18: Opinion Related to the Public Undertaking by Microsoft

274 http://www.jukkarannila.fi/lausunnot.html#nro_18

275

276

- 277 EN: Opinion 19: Official Acknowledgement by the Commission
http://www.jukkarannila.fi/lausunnot.html#nro_19
- 278
- 279
- 280 EN: Opinion 20: SECOND Opinion Related to the Public Undertaking by Microsoft
http://www.jukkarannila.fi/lausunnot.html#nro_20
- 281
- 282
- 283 EN: Opinion 21: Opinion about the European Interoperability Strategy proposal
http://www.jukkarannila.fi/lausunnot.html#nro_21
- 284
- 285
- 286 EN: Opinion 23: Public consultation on the review of the European Standardisation System
http://www.jukkarannila.fi/lausunnot.html#nro_23
- 287
- 288
- 289 EN: Opinion 27: Public Consultation on the Modernisation of EU Public Procurement Policy
http://www.jukkarannila.fi/lausunnot.html#nro_27
- 290
- 291
- 292 EN: Opinion 28: Consultation on the Europe 2020 Project Bond Initiative
http://www.jukkarannila.fi/lausunnot.html#nro_28
- 293
- 294
- 295 EN: Opinion 30: Internet Filtering
http://www.jukkarannila.fi/lausunnot.html#nro_30
- 296
- 297 NOTE: Organised by the European Committee for Standardization (CEN)⁸
- 298
- 299 EN: Opinion 32: COMP/C-3/39.692/IBM – Maintenance services
http://www.jukkarannila.fi/lausunnot.html#nro_32
- 300
- 301
- 302 EN: Opinion 34: REMIT Registration Format
http://www.jukkarannila.fi/lausunnot.html#nro_34
- 303
- 304 NOTE: Organised by The Agency for the Cooperation of Energy Regulators (ACER)⁹
- 305
- 306 EN: Opinion 35: Exploiting the employment potential of the personal and household services
http://www.jukkarannila.fi/lausunnot.html#nro_35
- 307
- 308
- 309 EN: Opinion 37: CASE COMP/39.654 - Reuters instrument codes
http://www.jukkarannila.fi/lausunnot.html#nro_37
- 310
- 311
- 312 EN: Opinion 39: Registry options to facilitate linking of emissions trading systems
http://www.jukkarannila.fi/lausunnot.html#nro_39
- 313
- 314
- 315 EN: Opinion 40: Media Freedom and Pluralism / audiovisual regulatory bodies
http://www.jukkarannila.fi/lausunnot.html#nro_40
- 316
- 317
- 318 EN: Opinion 41: AT.39398: observations on the proposed commitments
http://www.jukkarannila.fi/lausunnot.html#nro_41
- 319

8 <http://www.cen.eu/> (Accessed 2 July 2012)

9 <http://www.acer.europa.eu/> (Accessed 2 July 2012)

- 320
321 EN: Opinion 42: Opening up Education
http://www.jukkarannila.fi/lausunnot.html#nro_42
323
324 EN: Opinion 43: Publication of extracts of the European register of market participants
http://www.jukkarannila.fi/lausunnot.html#nro_43
326 NOTE: Organised by The Agency for the Cooperation of Energy Regulators (ACER)
327
328 EN: Opinion 44: Evaluation policy guidelines
http://www.jukkarannila.fi/lausunnot.html#nro_44
330
331 EN: Opinion 45: About ICT standardisation
http://www.jukkarannila.fi/lausunnot.html#nro_45
333
334 EN: Opinion 46: Review of the EU copyright rules
http://www.jukkarannila.fi/lausunnot.html#nro_46
336
337 EN: Opinion 51: European Area of Skills and Qualifications
http://www.jukkarannila.fi/lausunnot.html#nro_51
339
340 EN: Opinion 52: Trusted Cloud Europe Survey
http://www.jukkarannila.fi/lausunnot.html#nro_52
342
343 EN: Opinion 53: Trade Reporting User Manual (TRUM) (Draft)
http://www.jukkarannila.fi/lausunnot.html#nro_53
345 NOTE: Organised by The Agency for the Cooperation of Energy Regulators (ACER)
346
347 EN: Opinion 55: European Energy Regulation
http://www.jukkarannila.fi/lausunnot.html#nro_55
349 NOTE: Organised by The Agency for the Cooperation of Energy Regulators (ACER)
350
351 EN: Opinion 59: Green paper on mobile Health
http://www.jukkarannila.fi/lausunnot.html#nro_59
353
354 EN: Opinion 60: Cross-border inheritance tax problems within the EU
http://www.jukkarannila.fi/lausunnot.html#nro_60
356
357 EN: Opinion 61: European Register of Products Containing Nanomaterials
http://www.jukkarannila.fi/lausunnot.html#nro_61
359
360 EN: Opinion 64: Corporate Social Responsibility - European Commission
http://www.jukkarannila.fi/lausunnot.html#nro_64
362
363 EN: Opinion 66: Net Innovation for the Work Programme 2016-2017
http://www.jukkarannila.fi/lausunnot.html#nro_66

- 365 EN: Opinion 68: European Network Code Stakeholder Committees
http://www.jukkarannila.fi/lausunnot.html#nro_68
- 366 NOTE: Organised by The Agency for the Cooperation of Energy Regulators (ACER)
- 368
- 369 EN: Opinion 71: Common Schema for the Disclosure of Inside Information
http://www.jukkarannila.fi/lausunnot.html#nro_71
- 370 NOTE: Organised by The Agency for the Cooperation of Energy Regulators (ACER)
- 371
- 372 EN: Opinion 74: Enabling the Internet of Things
http://www.jukkarannila.fi/lausunnot.html#nro_74
- 373 NOTE: Organised by Body of European Regulators for Electronic Communications (BEREC)¹⁰
- 374
- 375 EN: Opinion 80: Mandatory Transparency Register
http://www.jukkarannila.fi/lausunnot.html#nro_80
- 376
- 377 EN: Opinion 84: Revision of the European Interoperability Framework
http://www.jukkarannila.fi/lausunnot.html#nro_84
- 378
- 379 EN: Opinion 86: 2016 Annual Colloquium on fundamental rights
http://www.jukkarannila.fi/lausunnot.html#nro_86
- 380
- 381 EN: Opinion 88: Evaluation and Review of the ePrivacy Directive
http://www.jukkarannila.fi/lausunnot.html#nro_88
- 382
- 383 EN: Opinion 89: BEREC Guidelines for net neutrality rules
http://www.jukkarannila.fi/lausunnot.html#nro_89
- 384 NOTE: Organised by Body of European Regulators for Electronic Communications (BEREC)
- 385
- 386 EN: Opinion 93: Safety of apps and other non-embedded software
http://www.jukkarannila.fi/lausunnot.html#nro_93
- 387
- 388 EN: Opinion 95: Targeted consultation on eForms
http://www.jukkarannila.fi/lausunnot.html#nro_95
- 389
- 390 EN: Opinion 97: COM(2016) 882 final - 2016/0408 (COD)
http://www.jukkarannila.fi/lausunnot.html#nro_97
- 391
- 392 EN: Opinion 98: Opinions related to six (6) co-decision (COD) proposals
http://www.jukkarannila.fi/lausunnot.html#nro_98
- 393
- 394 EN: Opinion 99: COM(2016)0863 - European Union Agency for the Cooperation of Energy Regulators. Recast
http://www.jukkarannila.fi/lausunnot.html#nro_99
- 395
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10 <http://www.berec.europa.eu>, Body of European Regulators for Electronic Communications (BEREC)

- 409 EN: Opinion 100: Protection of personal data (EU)
http://www.jukkarannila.fi/lausunnot.html#nro_100
- 411
- 412 EN: Opinion 101: Governance of the Energy Union
http://www.jukkarannila.fi/lausunnot.html#nro_101
- 414
- 415 EN: Opinion 102: Smart Wearables
http://www.jukkarannila.fi/lausunnot.html#nro_102
- 417
- 418 EN: Opinion 106: Review of the European Union Agency for Network and Information Security (ENISA)
http://www.jukkarannila.fi/lausunnot.html#nro_106
- 421
- 422 EN: Opinion 108: Single Digital Gateway
http://www.jukkarannila.fi/lausunnot.html#nro_108
- 424
- 425 EN: Opinion 110: Technical arrangements / Information systems / Union Customs Code
http://www.jukkarannila.fi/lausunnot.html#nro_110
- 427
- 428 EN: Opinion 111: Interoperability of information systems for migration and security
http://www.jukkarannila.fi/lausunnot.html#nro_111
- 430
- 431 EN: Opinion 113: Transform of health and care
http://www.jukkarannila.fi/lausunnot.html#nro_113
- 433
- 434 EN: Opinion 114: Premium content on ECS markets and the effect of devices on the open use of the Internet
http://www.jukkarannila.fi/lausunnot.html#nro_114
- 437 NOTE: Organised by Body of European Regulators for Electronic Communications (BEREC)
- 438
- 439 EN: Opinion 118: Fake news and online disinformation
http://www.jukkarannila.fi/lausunnot.html#nro_118
- 441
- 442 EN: Opinion 119: European Social Security Number
http://www.jukkarannila.fi/lausunnot.html#nro_119
- 444
- 445 EN: Opinion 120: European Labour Authority
http://www.jukkarannila.fi/lausunnot.html#nro_120
- 447
- 448 EN: Opinion 121: 2nd Data Package
http://www.jukkarannila.fi/lausunnot.html#nro_121
- 450
- 451 EN: Opinion 122: Proposal to create a cybersecurity competence network with a European Cybersecurity Research and Competence Centre
http://www.jukkarannila.fi/lausunnot.html#nro_122

454

455 EN: Opinion 123: Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF
456 THE COUNCIL on the re-use of public sector information (recast)
457 http://www.jukkarannila.fi/lausunnot.html#nro_123

458

459 EN: Opinion 125: Security of identity cards of Union citizens and of residence documents
460 http://www.jukkarannila.fi/lausunnot.html#nro_125

461

462 EN: Opinion 128: Summertime arrangements
463 http://www.jukkarannila.fi/lausunnot.html#nro_128

464

465 EN: Opinion 129: Format for a European Electronic Health Record (EHR) Exchange
466 http://www.jukkarannila.fi/lausunnot.html#nro_129

467

468 EN: Opinion 132: Informative guidance on the Regulation on the Free flow of non-personal data
469 http://www.jukkarannila.fi/lausunnot.html#nro_132

470

471 EN: Opinion 133: standard forms for the publication of notices in the field of public procurement
472 ("eForms")
473 http://www.jukkarannila.fi/lausunnot.html#nro_133

474

475 EN: Opinion 134: Update Implementing act on technical arrangements for the systems defined by
476 UCC
477 http://www.jukkarannila.fi/lausunnot.html#nro_134

478

479 EN: Opinion 139: Information management system for official controls Regulation (IMSOC)
480 http://www.jukkarannila.fi/lausunnot.html#nro_139

481

482 EN: Opinion 141: Farm Accountancy Data Network
483 http://www.jukkarannila.fi/lausunnot.html#nro_141

484

485 EN: Opinion 142: Horizon Europe (two consultations)
486 http://www.jukkarannila.fi/lausunnot.html#nro_142

487

488 EN: Opinion 144: Digitisation and online access of cultural material and digital preservation
489 (evaluation)
490 http://www.jukkarannila.fi/lausunnot.html#nro_144

491

492 EN: Opinion 146: Draft CWA by the CEN/WS - Journalism Trust Initiative
493 http://www.jukkarannila.fi/lausunnot.html#nro_146

494 NOTE: Organised by the European Committee for Standardization (CEN)

495

496 EN: Opinion 147: EU customs procedures - developing and upgrading electronic systems
497 http://www.jukkarannila.fi/lausunnot.html#nro_147

498

- 499 EN: Opinion 152: Revision of the Non-Financial Reporting Directive
http://www.jukkarannila.fi/lausunnot.html#nro_152
- 501
- 502 EN: Opinion 154: Strengthen the exchange of information framework in the field of taxation
http://www.jukkarannila.fi/lausunnot.html#nro_154
- 504
- 505 EN: Opinion 156: Elements of the data for "ICT usage and e-commerce" for the reference year
2021
http://www.jukkarannila.fi/lausunnot.html#nro_156
- 508
- 509 EN: Opinion 159: EU competition law - market definition notice (evaluation)
http://www.jukkarannila.fi/lausunnot.html#nro_159
- 511
- 512 EN: Opinion 161: New Competition Tool ('NCT')
http://www.jukkarannila.fi/lausunnot.html#nro_161
- 514
- 515 EN: Opinion 162: Digital Services Act package: ex ante regulatory instrument of very large online
platforms acting as gatekeepers
http://www.jukkarannila.fi/lausunnot.html#nro_162
- 518
- 519 EN: Opinion 165: Legislative framework for the governance of common European data spaces
http://www.jukkarannila.fi/lausunnot.html#nro_165
- 521
- 522 EN: Opinion 166: Sharing information between national business registers
http://www.jukkarannila.fi/lausunnot.html#nro_166
- 524
- 525 EN: Opinion 167: Interoperable digital public services - European Interoperability Framework
evaluation & strategy
http://www.jukkarannila.fi/lausunnot.html#nro_167
- 528
- 529 EN: Opinion 169: Fighting child sexual abuse: detection, removal and reporting of illegal content
online
http://www.jukkarannila.fi/lausunnot.html#nro_169
- 532
- 533
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- 536 My opinions to the previous and relevant consultations – there consultations were mostly organised
by the European Commission. General page to all consultations – both in English and in Finnish:
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- 539
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- 541 [Continues on the next page]

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552

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557

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562

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564

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